

# **Built Heritage Management (Public Realm) Operating Guidelines**

Date this document was adopted

administration

#### **PARENT DOCUMENT:** Built Heritage Management Policy

#### **PURPOSE**

The purpose of this Operating Guideline is to provide for the conservation and management of unlisted historic elements of cultural heritage significance within the public realm of Adelaide, North Adelaide and the Adelaide Park Lands. Significant historic public realm elements are detailed in **Appendix A** and include (but are not limited to):

- Archaeological deposits
- Road surfaces
- Kerbs and water tables
- Footpaths and driveway crossovers
- Kerb strapping
- Hawker stands
- Lighting
- Bus shelters
- Bollards / hitching posts
- Garden hoops
- Willow/twig benches

- Boot scrapers
- Street name plates
- Building-mounted signage
- Blue Plaques
- National Trust Plaque
- National Heritage Plaque
- Drinking fountains
- Benchmarks
- Public utilities
- Hydrants

These elements are available as a GIS dataset. The data is as accurate as possible, but cannot be considered exhaustive. If previously unidentified elements are found within your work area, please seek further advice.

#### **OPERATION**

#### **Application of this document**

City of Adelaide will undertake to manage historic elements in the public realm in accordance with the following principles and considerations:

#### **Conservation Principles**

Public realm elements are important parts of the historical fabric of the City of Adelaide and any works to or affecting them must be undertaken in line with the conservation principles of *The Burra Charter: the Australia ICOMOS Charter for Places of Cultural Significance, 2013* that requires a cautious approach:

Conservation is based on a respect for the existing fabric, use, associations and meanings. It requires a cautious approach of changing as much as necessary but as little as possible.

These general principles are to be considered in works that have the potential to impact Significant Historic Public Realm Elements and/or their setting as identified in

#### **Appendix A:**

- Reconsider the necessity of works that affect significant historic public realm elements and their context.
- Retain and conserve existing significant historic public realm elements in situ wherever possible.
- Ensure a consistent approach to public realm works and the inclusion/retention of significant historic public realm elements.
- Ensure new work does not negatively impact the visual setting of public realm elements.
- Reinstate altered/damaged public realm elements, that have not been laid in the traditional manner.
- Ensure that where new work is required, it is accurate to the original detail, materials and appearance of the original.
- Encourage new work to be identified as such, to distinguish it from historic fabric
- Work should consider the likelihood of uncovering archaeological remains of significance and appropriately address this risk.
- New work completed to historic detail (eg reinstatement of public realm previously not laid in a traditional manner) is considered to be 'Significant' for the purposes of this Guideline.

#### **Considerations**

The following must be incorporated into scoping and delivery of projects affecting, or having the potential to affect Significant Historic Public Realm Elements:

- Works to Significant Historic Public Realm Elements should only be carried out by a contractor specialising in the required type of work, employing operators skilled and experienced in the required type of work.
- Only carry out the work outlined, retaining all existing original fabric wherever possible.
- Wherever possible works shall retain and protect these items in their original condition and location.
- Utilise City of Adelaide standard details for significant elements such as stone kerbing and water tables. Where non-standard, seek advice from the City of Adelaide's Heritage Advisors.
- Where these items are potentially impacted by proposed works (including proposed removal or demolition), advice shall be sought by the City of Adelaide as to an appropriate course of action and approval of any nonstandard construction techniques.
- The removal or alternation of any original fabric beyond that documented must not occur without prior review by the City of Adelaide's Heritage Advisors and/or the relevant heritage authorities prior to undertaking any work.
- Some heritage features located within the public realm are attached to adjacent properties and may also require building owner consent to make any alterations. Examples include building mounted street signs.

- Before further work can take place, samples should be prepared of any work for approval by the City of Adelaide's Heritage Advisors and the relevant authorities. Further samples may be required if the initial samples are rejected or need adjustment. Once approved, all subsequent work must match the approved samples, which are to be marked indicating the particular location and remain to allow comparison with the remainder of the project.
- Where significant historic public realm items identified are for demolition or removal, construction hold points are required where requested by the City of Adelaide's Heritage Advisors.
- All salvaged materials shall be identified for transportation and stockpiling at the City of Adelaide's depot. Prior to any works commencing the depot must be contacted to confirm the storage of the materials.
- Storage of materials needs to be clearly recorded so that these are not inadvertently destroyed. The exact materials, types, quantities, end storage location and details of any subsequent transfers need to be recorded in the City of Adelaide records systems for easy retrieval and identification. These salvaged materials should be reused where possible for repair and reconstruction purposes under the supervision of the City of Adelaide's Heritage Advisors.

#### **Archaeology**

All efforts must be made to assess the likelihood of discovering archaeological sites through the design process. Initial advice can be sought from the City of Adelaide's Heritage Advisors and/or Aboriginal Affairs and Reconciliation. Where appropriate, archaeologists should be engaged to provide advice and undertake further investigation.

The *Heritage Places Act 1993* (SA) includes statutory protections for the archaeological remains of non-Aboriginal origin. You must stop work and seek further advice from the City of Adelaide's Heritage Advisors if you:

- Have reasonable cause to suspect that the excavation or disturbance will or is likely to result in an archaeological artefact of heritage significance being discovered, exposed, moved, damaged or destroyed.
- Have discovered or located an archaeological artefact of heritage significance.

The Aboriginal Heritage Act 1988 (SA) includes statutory protections for the archaeological remains of Aboriginal origin. You must stop work, not disturb the site and seek further advice from and contact Aboriginal Affairs and Reconciliation Division, Department of Premier and Cabinet if you:

- Discover an Aboriginal site or object.
- Discover anything that looks like skeletal human remains (police must be called first).

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## OTHER USEFUL DOCUMENTS

#### **Related documents**

- Built Heritage Management Policy
- Infrastructure Guidelines, Standards and Standard Drawings
- Asset Management Plans
- Adelaide Park Lands and City Layout National Heritage Management Plan
- The Burra Charter: the Australia ICOMOS Charter for Places of Cultural Significance,
   2013

#### **Relevant legislation**

- Heritage Places Act 1993 (SA)
- Aboriginal Heritage Act 1988 (SA)
- Planning Development and Infrastructure Act 2016 (SA)

#### **GLOSSARY**

Throughout this document, the below terms have been used and are defined as:

**Archaeological Deposit** means known or undiscovered subterranean elements of potential historic significance

**Built Heritage** refers to purposely designed and/or constructed Places including, buildings and settlement patterns, historic streetscapes, historic areas, archaeology, designed landscapes and public realm elements.

**Conservation** as defined in The Burra Charter and for the purposes of the Guideline includes preservation, restoration, reconstruction, adaptation and stabilisation.

**Cultural Heritage** means aesthetic, historic, scientific, social or spiritual value for past, present or future generations embodied in the place itself, its fabric, setting, use, associations, meanings, records, related places and related objects.

**Development** is as defined in the *Planning, Development and Infrastructure Act 2016* (SA).

**Historic-Character Streetscapes** are those streets and areas of the City of Adelaide that are characterised by a cohesive historic character and identity.

**Historic Character** is a place that retains the physical form, style and features of an historic period but does not satisfy the criteria for Local Heritage listing.

**Place** means a geographically defined area. It may include elements, objects, spaces and views. Place may have tangible and intangible dimensions.

**Significant Historic Public Realm Elements** are those elements contained in Appendix A.

#### **ADMINISTRATIVE**

As part of the City of Adelaide's commitment to deliver the City of Adelaide Strategic Plan, services to the community and the provision of transparent information, all policy documents are reviewed as per legislative requirements or when there is no such provision a risk assessment approach is taken to guide the review timeframe.

This Policy document will be reviewed every **5** years unless legislative or operational change occurs beforehand. The next review is required in **2030**.

#### **Review history:**

Trim Reference	Authorising Body	Date/	Description of Edits
		Decision ID	
ACC2024/180106	TBD	TBD	First version of these
			guidelines. Supersedes
			North Adelaide Public Realm
			Operating Guidelines

#### **Contact:**

For further information contact the Park Lands, Policy and Sustainability Program

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#### **APPENDIX A: SIGNIFICANT HISTORIC PUBLIC REALM ELEMENTS**

The following table lists Significant Historic Public Realm Elements that are to be retained, protected and conserved.

If the item is not included on the following list, and there is reason to believe the element may be significant please seek further advice.

Example Image	Item	Significance	
Roadway & Drainage Elements			
None Available	Macadamised road surfaces (may be present under bitumen)	Important historic element demonstrating early road construction	
	Stone kerbs and stormwater tables	Important historic element demonstrating early road construction	
	Brick kerbs and stormwater tables	Important historic element demonstrating early road construction	
	Composite brick/stone kerbs and stormwater tables	Important historic element demonstrating early road construction	

Example Image	Item	Significance
	Stone kerbing	Important historic element demonstrating early road construction
	Granite kerbing	Important historic element demonstrating early road construction
	Central stone and brick culverts/drains	Important historic element demonstrating early road construction
	Stone and timber raised driveway culverts	Important historic element demonstrating early road construction
	Metal kerb strapping	Important historic element demonstrating early road construction

Example Image	Item	Significance
HANKERS STAND	Hawker Stand - Kerb Markers	Important historic element demonstrating early commerce practices in the public realm
	Basement Light Tiles	Important historic element demonstrating the approach to providing lighting to basements
Lighting		
	Municipal Tramways Trust (MTT) poles	Important historic element demonstrating the elements of the former Municipal Tramways Trust system
	'Adelaide' Light Fitting	Important historic element demonstrating historic public lighting style

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Example Image	Item	Significance
	Union Hotel Gas Lights	Important historic elements demonstrating the evolution of historic lighting fuels and fittings
Street Furniture		
	Reconstructed Bus Shelter (former Municipal Tramways Trust (MTT) Tram shelter)	Important historic element demonstrating the elements of the former Municipal Tramways Trust system
	Cast Iron Bollards	Important historic elements demonstrating early street furniture
	Cast iron hitching posts	Important historic elements demonstrating the types of general amenities provided for community

Example Image	Item	Significance
	Timber hitching posts	Important historic elements demonstrating the types of general amenities provided for community
	Boot Scrapers at St John's Church  Boot Scrapers located in the façade of Buildings	Important historic elements demonstrating the types of general amenities provided for community
	Drinking Fountains	Important historic elements demonstrating the types of general amenities provided for community
	McCallum Fountain	Important historical element for Glenelg area, kept in safekeeping by City of Adelaide

Example Image	Item	Significance
	Early hitching post (Forwood Down Co.) Wakefield Street.	Important historic elements demonstrating the types of general amenities provided for community
WESTPALLINTS	Cast and painted street name plates affixed to buildings	Important historic elements demonstrating the historic wayfinding provided for the road system
Interpretive		
49	Blue enamel house number plates with white numbering	Important public realm element providing consistency for house numbering
	Blue Heritage Plaques	Important public realm element provided by the City of Adelaide to enhance the interpretation of the historic context of the public realm
NATIONAL	National Trust Brass markers	Important public realm element demonstrating the history of heritage listing

Example Image	Item	Significance
A CONTRACTOR OF THE PROPERTY O	National Heritage Marker	Important element to commemorate the National Heritage listing of Adelaide's colonial grid plan and encircling Adelaide Park Lands
Services		
	Cast-iron benchmarks	Important historic element demonstrating the development of early infrastructure
	Bricks marked with a benchmark on private property	Important historic element demonstrating the development of early infrastructure
	Historic fire hydrants	Important historic element demonstrating the development of early infrastructure
Image unavailable – Archaeological/ subterranean element	Early stormwater, sewerage and water infrastructure	Important historic element demonstrating the development of early infrastructure

Example Image	Item	Significance
Adelaide Park Lands		
	Galvanised steel fence post embedded in tree: Strangways Terrace	Important historic element relating to the uses and infrastructure of the Adelaide Park Lands
	Galvanised steel "Simpson" fence posts	Important historic element relating to the uses and infrastructure of the Adelaide Park Lands
	Cast iron "Francis Morton & Co, Liverpool" fence posts	Important historic element relating to the uses and infrastructure of the Adelaide Park Lands
	Former Reservoir fencing (South Terrace)	Important historic element relating to the uses and infrastructure of the Adelaide Park Lands

Example Image	Item	Significance
	Timber fenced Tennis Court: Mills Terrace	Important historic element relating to the uses and infrastructure of the Adelaide Park Lands